

WHEAT FLOUR 2000003553

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Please see Section 9. Other Requirements for the specification for White Whole Wheat Blend flour.

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Acquisition Method: Sealed Bids, Invitation for Bid

Description: AG-DWFD-S-15-0159

Issued date: August 20, 2015, 1300 Central Time

Offers due: September 9, 2015, 0900 Central Time

Award Notification date: September 11, 2015, 1300 Central Time

Public Release of Award: September 14, 2015, 1300 Central Time

1. Solicitation Information Contact:

Name: Jenny Watson

Telephone Number: 816-823-1145

Fax Number: 816-823-4195

E-mail: jenny.watson@ams.usda.gov

2. Internet Address: <http://www.fsa.usda.gov/FSA/webapp?area=home&subject=coop&topic=pas-do>

3. This Acquisition is:

☒ /x / Unrestricted

☐ /x/ Set-Aside for:

☐ /x / Small Business Set-Aside in accordance with FAR 19.502-2. Any concern proposing to furnish a product that it did not itself manufacture must furnish the product of a small business manufacturer (1,583,970 pounds).

☐ /x/ 8(a) Program noncompetitive letter RFP only (171,360 pounds).

☐ /x/ Service-Disabled Veteran-Owned Small Business SDVOSB noncompetitive, letter RFP only (128,520 pounds).

Offers will be evaluated in the following order of precedence: 1. Bids. 2. Proposals.

NOTICE OF PARTIAL SMALL BUSINESS SET-ASIDE

If specified in the solicitation, certain quantities are set aside exclusively for small business firms under the Small Business Act (15 U.S.C. 631, et seq.).

Bids received for these set-aside quantities from firms who are not small business concerns will not be considered. In the event the Government is unsuccessful in contracting with an eligible small business concern(s) for the set-aside quantities, the Government may award the quantities to other than small business concerns.

#### NOTICE OF 8(a) ACQUISITION

If specified in the solicitation, the Government may reserve up to ten (10) percent of the solicitation quantity for 8(a) firms certified by the Small Business Administration in accordance with the Federal Acquisition Regulation (FAR), Part 19. The Government may increase the reserve to adjust quantities in the event of multiple awards to eligible 8(a) firms. In no event shall the Government offer for award a quantity in excess of an eligible 8(a) firm maximum quantity, if so established by the Government. If the 8(a) small business firm is a nonmanufacturer, it shall meet the definition and requirements outlined in FAR Part 19. In the event the Government is unsuccessful in contracting with an eligible 8(a) firm for the reserved quantity, the Government may award the quantities to other than 8(a) firms.

#### HUBZONE PRICE EVALUATION PREFERENCE

The Government will award contracts to eligible HUBZone bidders as provided in Part 2, Section A.4 of the Master Solicitation for Commodity Procurements at:

[http://www.fsa.usda.gov/Internet/FSA\\_File/master\\_solicitation.pdf](http://www.fsa.usda.gov/Internet/FSA_File/master_solicitation.pdf)

If the bidder elects to waive the preference, it shall so indicate in its bid.

#### NOTICE OF SERVICE-DISABLED VETERAN-OWNED SMALL BUSINESS ACQUISITION

If specified in the solicitation, the Government may reserve up to three (3) percent of the solicitation quantity for Service-Disabled Veteran-Owned (SDVO) Small Business concerns as specified in FAR Clause 52.219.27. In the event the Government is unsuccessful in contracting with an eligible SDVO concern for the reserve quantity, the Government may award the quantities to other than SDVO concerns. If the SDVO concern is a nonmanufacturer, it shall meet the definition and requirements outlined in FAR Part 19.

4. NAICS Codes/Size Standards: See Master Solicitation for Commodity Procurements at:

[http://www.fsa.usda.gov/Internet/FSA\\_File/master\\_solicitation.pdf](http://www.fsa.usda.gov/Internet/FSA_File/master_solicitation.pdf)

5. Delivery Type: F.O.B. Destination

6. Submission of offers:

A. Offers/quotes must be submitted electronically via the Web Based Supply Chain Management (WBSCM). Submission of offers by any other means will result in the offer being deemed as nonresponsive. Bids for less than item quantity requested will not be accepted. WBSCM is available online at: <https://portal.wbscm.usda.gov>.

B. Only one bid price may be submitted for an item number.

C. Kosher Requirement.

The kosher only commodity requirements have changed (see the Schedule of Supplies for web link) and offerors for kosher will be required to certify capability to meet requirements.

D. Plant Location Requirement.

Offers shall accurately represent the plant location(s). Plant location is defined as the place where an end product is assembled from components, packaged, or otherwise made or processed from raw materials into the finished product that is to be provided to the Government. Upon acceptance of an offer, the combination of plant location and item becomes a contract term.

Offerors are directed to submit offers from only plant locations. Offers for locations representing non-plant locations, such as, company headquarters or Shippers Option may be deemed non-responsive.

Prospective contractors need to verify, early in the offering period that the appropriate plant locations for the company are shown in the WBSCM Offer Form Page dropdown box. Plant locations that are not included on the list cannot have an offer submitted in association with that plant. Therefore, any plant locations not included on the list, from which offeror intends to use in performance of the contract, should be added.

Plant location and the Place of Performance in Federal Acquisition Regulations provisions, 52.214-14 (Apr 1985) and 52.215-6 (Oct 1997) shall match. Representations and Certifications are available online at the System for Award Management at website [www.SAM.gov](http://www.SAM.gov).

E. Supplier Agreement Requirement.

If the offer is for product the offeror will not itself manufacture, offeror shall, by the offer due date/local time, submit the corresponding supplier agreement to, Attention: Contracting Officer at the solicitation information contact address shown in this solicitation. The supplier agreement shall be in effect between the offeror and the product manufacturer for the period of contract performance, certify compliance with the applicable AMS solicitation requirements, contain the DUNS number for the product manufacturer be on the product manufacturer's company letterhead, and be signed by both parties.

A prospective contractor may be required to provide written evidence of a proposed responsibility of the subcontractor. The Contracting Officer may directly determine a prospective responsibility of the subcontractor.

F. Business Size/Type Designation for Subcontracting.

Applicable if this solicitation contains a partial small business set-aside.

An offer from a small business to supply manufactured products of small and large businesses shall be divided and submitted separately using separate WBSCM logon IDs.

7. Submit Invoices to:

The contractor shall use the invoicing function in WBSCM. All invoice documents shall reference the WBSCM Purchase Order (PO) Number and PO Item Number, the Sales Order (SO) Number and SO Item Number or Purchase Requisition (PR) and PR Item Number. The System for Award Management at the website [www.SAM.gov](http://www.SAM.gov) is used for payment purposes. The contractor is responsible for controlling the accuracy of its business information. More information can be also be found in the MSCP.

8. Shipment/Delivery Schedule:

October 1, 2015 – December 31, 2015

See Schedule of Supplies for period of performance. A WBSCM Purchase Order will be available at least seven calendar days prior to the first day of each period of performance scheduled in the contract. Contractor shall comply with the instructions in the Purchase Order. If a WBSCM Purchase Order is available less than seven calendar days prior to the first day of the contracted period of performance, the performance period shall be extended by the number of days the WBSCM Purchase Order is available. Contractor shall not be entitled to any extension of the performance period unless it furnishes evidence satisfactory to the Government that it was prepared to perform during the contracted period of performance.

9. Other Requirements:

A. Bidders shall meet the Qualification Requirements for Prospective Contractors Selling Commodities to USDA provision at Part 2, Section A.1 (b) in the Master Solicitation for Commodity Procurements (MSCP).

B. Seals on Transportation Conveyances for Domestic Nutrition Assistance Programs

Suppliers of commodities, products and/or services shall be responsible for placing a seal(s) on all cargo doors of each transportation conveyance upon completion of loading, partial unloading, inspection, or servicing.

Seals must meet the American Society for Testing and Materials (ASTM) Standards. ASTM Standards may be found at <http://www.astm.org>. Seals shall be 1/8-inch diameter cable, high security bolt, barrier-type, or equivalent device which can only be removed by bolt cutter type tools. Seals shall be sequentially numbered. The contractor or its agent shall provide a sufficient number of barrier-type seals to ensure security of the load while in route through final destination.

The seal numbers shall be documented on the Bill of Lading, which must be signed or acknowledged by the carrier or its agent.

Deliveries will be rejected, in which seals have not been used to secure all cargo doors, if:

- the seal listed on the Bill of Lading does not match the seal number recorded on the Bill of Lading;
- the seal is broken;
- the seal is missing; or
- the seal has been removed prior to the transportation conveyance reaching its unloading point.

A rejected conveyance will only be accepted after a Condition of Container Inspection has been performed by Agricultural Marketing Services (AMS) or Federal Grain Inspection Service (FGIS). AMS or FGIS must subsequently issue a Certificate of Quality and Condition that documents that the Condition of Container meets the applicable U.S. Standards for Condition of Food Containers. If this inspection is performed at a location other than the contracted delivery point all cargo doors must be sealed and the seal numbers documented by the Federal Inspection Agency on the Certificate.

**Conditions of Container Inspections arrangements are available by accessing the website for AMS Federal Inspection Offices at:**

<http://www.ams.usda.gov/AMSV1.0/ams.fetchTemplateData.do?template=TemplateN&navID=ContactaFreshInspectionOffice&rightNav1=ContactaFreshInspectionOffice&topNav=&leftNav=&page=Federal/StateGradingContacts&resultType=&acct=freshgrdcert>

The Contractor is responsible for payment of all fees incurred as a result of a Condition of Container Inspection.

C. Contractor Past Performance Evaluation applicable for contracts exceeding the simplified acquisition threshold of \$150,000.

The Government will prepare a past performance evaluation at the time the work under the contract or delivery order is completed. Evaluation will rate performance areas such as, quality of product or service, cost control, timeliness of performance, business relations, and when applicable, performance against, and efforts to achieve the goals identified in the small business subcontracting plan. The evaluation will be entered into the Contractor Performance Assessment Reporting System (CPARS). Contractor will have an opportunity to comment on the Government evaluation. Details on access and use of CPARS will be provided to the Contractor at a future date. The past performance evaluation may be used by the Government to support future award decisions.

D. Advance Shipping Notice, ASN: The Contractor shall provide an ASN to the Goods Recipient identified on the WBSCM Purchase Order Item on the day of shipment for each conveyance. Contractors may upload multiple ASNs to the WBSCM system using an Excel template in a comma separated CSV format. Contractor must submit one invoice for each ASN. Each ASN must have a unique Bill of Lading number.

E. All deliveries to Puerto Rico must cite on the Bill of Lading and Ocean Transportation manifest the applicable Recipient Agency Tax Identification Number (TIN) and Merchant Registration Number.

Successful awardee will be responsible for contacting the contracting officer's representative to obtain the appropriate tax identification number.

F. Required Information for Bill of Lading,

1. Shipper Name, and Shipment Origin Address.
2. USDA Contractor Name, if different than shipper.
3. WBSCM Purchase Order (PO) Number and PO Item Number.
4. When provided, Sales Order Number and Item Number.
5. Consignee: WBSCM Purchase Order Item's Goods Recipient Name.  
c/o Purchase Order Item's Ship-to Name and Address.
6. Number and Type of Units, Net Weight, and Material Description.
7. Statement: "For USDA FOOD DISTRIBUTION PROGRAMS".
8. Manufacturer's Lot Code/Lot Identification Number.
9. Serial Number of Barrier-Type Seals Applied.
10. Carrier's Signature and Date.
11. Date of Shipment.

Note: When multiple WBSCM Purchase Order Items are shipped in one conveyance, show the applicable information for each WBSCM Purchase Order Item. Also, load and brace the conveyance for accurate and economical unloading, e.g. load and brace truck trailers in reverse order of delivery.

TRUCK UNLOAD APPOINTMENT – At least 24 hours in advance of delivery, contact a responsible representative at the applicable WBSCM Purchase Order Item's Ship-to-Address for an unload appointment. Reference the WBSCM Purchase Order Number, Item Number and when provided, the Sales Order Number and item Number that a particular appointment is being made for.

G. **White Whole Wheat Blend Flour Specification.**

Wheat type: Hard white or red winter wheat, cleaned

Blend Specifications: NLT 60% White Whole Wheat Flour plus 40% All-Purpose Flour

Analysis:

Protein	12.5 – 14.5 +/- .5 percent
Ash	1.2 – 2.2
Moisture percent	14 (maximum)

Shelf life and Storage conditions:

70 degrees F., 70 percent humidity

120 days duration under good conditions.

Flour additions: Niacin, iron, folic acid. (All are approved by the Association of Cereal Chemists).

Sifting specifications:

Wire	18	0.2%	Max
Wire	30	2.5%	Max
Wire	40	4.0 % to 15.0%	Max
Wire	70	45 %	Max

10. FAR and Agriculture Acquisition Regulation (AGAR) Provisions and Clauses:

In the event of a conflict between WBSCM and Federal Acquisition Regulation (FAR) terminology, FAR terminology shall take precedence.

A. This solicitation shall be subject to the terms and conditions of the Master Solicitation for Commodity Procurements (MSCP) in effect as of the date of this solicitation. See attached MSCP. The FAR and AGAR provisions and clauses applicable to this solicitation are contained in the MSCP.

B. / / Applicable if checked. FAR Clause 52.232-18, Availability of Funds (Apr 1984). Funds are not presently available for this contract. The Government obligation under this contract is contingent upon the availability of appropriated funds from which payment for contract purposes can be made. No legal liability on the part of the Government for any payment may arise until funds are made available to the contracting officer for this contract and until the contractor receives notice of such availability, to be confirmed in writing by the contracting officer.

11. WBSCM Information

4K52.214-0001 Electronic Submission of Bids

A. Offers, modifications, and withdrawals shall be submitted electronically via the Web Based Supply Chain Management Computer System (WBSCM). Submission of the aforementioned by any means other than WBSCM will be deemed nonresponsive. WBSCM is available online at: <https://portal.wbscm.usda.gov/>.

B. Prerequisites for creating and submitting a domestic bid response:

-Computer minimum requirements and settings:

[http://www.fsa.usda.gov/Internet/FSA\\_File/wbscm\\_requirements\\_settings.pdf](http://www.fsa.usda.gov/Internet/FSA_File/wbscm_requirements_settings.pdf)

-WBSCM Vendor Registration – If you are unsure if your company is properly registered, contact the WBSCM help desk, as provided in Section C below. If your company is not registered in WBSCM, fill out and submit the vendor registration form at the following URL:

[http://www.fsa.usda.gov/Internet/FSA\\_File/wbscm\\_vendor\\_registration\\_form.pdf](http://www.fsa.usda.gov/Internet/FSA_File/wbscm_vendor_registration_form.pdf)

Vendors will be notified via email when vendor registration is complete.

- WBSCM Corporate Administrator Registration - Vendors shall authorize a corporate administrator by submitting a signed copy of the SCM2 form. A person with proper legal authority for the company shall authorize individuals who will serve as:

- 1) Primary Corporate Administrator
- 2) Secondary Corporate Administrator

The corporate administrator(s) shall follow all the instructions in the WBSCM-generated email.

-The corporate administrator will be responsible to

- 1) Register plants
- 2) Create users - with appropriate roles e.g. Commodity Offer
- 3) Assign Users to a plant
- 4) Update user roles, assignments, and plant registration as appropriate, e.g. delete user as they leave the company.

For directions on this process see instructions provided at:

<http://www.fsa.usda.gov/FSA/webapp?area=home&subject=coop&topic=wbs>

#### C. WBSCM Help Desk Information

To obtain assistance using WBSCM, please contact the WBSCM Level 1 Help desk at any of the following:

-telephone: 877-WBSCM-4U or 877-927-2648

-email: [WBSCMhelp@ams.usda.gov](mailto:WBSCMhelp@ams.usda.gov)

-Web form link on WBSCM Portal: <https://srai.service-now.com>

You need to have the following information available when contacting the WBSCM Level 1 Help Desk:

-Company's Business Partner (BP) number: (if available)

-Company Name:

-Contact Name:

-Phone Number:

-E-mail Address:

-Identify that you are a Domestic Vendor

-Identify that you do business with AMS

-Identify the deadline; date and time, for the Solicitation you need assistance with from the help desk

Level 1 Help desk hours are Monday through Friday from 7:00 a.m. to 5:00 p.m. central time.



The WBSCM system is off-line Sunday evenings from 4:00 PM to Midnight central time. Unplanned outages will be communicated through the WBSCM system.

#### D. WBSCM Offer Information

Work Instruction for Domestic Commodity Bidding offer submission may be found at:

[http://www.fsa.usda.gov/Internet/FSA\\_File/wbscm\\_work\\_instructions.pdf](http://www.fsa.usda.gov/Internet/FSA_File/wbscm_work_instructions.pdf) under “WI and Follow On Activities.”

Prospective contractors are responsible for starting the applicable processes early in the offering period and completing the applicable processes soon enough to ensure that their offer, modification, or withdrawal is received by the exact time specified herein for receipt of offers. Offer submission may include processes, such as: register vendor, authorize user access and roles, create eAuthentication account, accept WBSCM rules of behavior, register plants, assign users to plants, save plant responses and submit vendor response (offer).

Quantities will be awarded in increments of USDA standard truckload quantities, subject also to the offer’s quantity constraints. Quantity constraints shall be entered in pounds.

An offer requires timely submission of all plant responses AND a vendor response.

Plant response consists of:

- 1) PRICE for applicable items shown herein on the schedule of supplies in the Bid Invitation Item Details Section, see below and
- 2) CERTIFICATION ANSWERS in the Questions section of the RFx Information tab.

Important: Submission of the plant response just saves the data entered – the vendor response must also be submitted.

Vendor response consists of:

- 1) Marking that NO CONSTRAINTS apply if vendor can supply the cumulative item quantity offered OR entering quantity CONSTRAINTS to limit the offer to a quantity to less than the cumulative item quantity offered, and
- 2) Plant responses – submission of vendor response before the Offer Due Date and Time also physically submits all previously submitted/saved plant responses. Failure to timely submit the vendor response will result in no offer for the applicable solicitation.

It is imperative that the offeror verify the accuracy of their offer/quote. The offer/quote may be printed from the WBSCM portal path Supplier>Bid Management>Vendor Response Log.

#### E. Bid invitation Item details section:

Hierarchy of Item Numbers (Item) is indicated by progressive indentation:

- Level 1 Material Group,
- Level 2 Material type and pack size,
- Level 3 Destination single or multiple stops,
- Level 4 Details; Material type and pack size, date range product required by, postal zip code, quantity, and unit of measure. Railroad information is not available unless shown. Item Offered price is entered at level 4 only. Items will be awarded in increments of truckload sizes.

Multiple stop Items:

- 1) Are identified by LOT: number, city state/city state in the Tendering text at level 3 of an applicable Item;
- 2) Have up to three stop-offs and a final destination.

Offshore Items:

Items for delivery to offshore locations require the contractor to arrange and pay for ocean transportation in addition to the land transportation. Offshore examples are Hawaii, Puerto Rico, and the Virgin Islands. Offshore locations are identified by the cities and postal abbreviations shown at the level 3 Item data.

Ray Boyd  
Contracting Officer  
August 20, 2015